

# Edinburgh and South East Scotland City Region Deal Joint Committee

10 am, Friday 7 August 2020

## South East Scotland Regional Transport Transition Plan

Item number : 5.2

### Executive Summary

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As the easing of Covid-19 lockdown restrictions progresses, there is an urgent need to put in place measures that will address the challenges presented by increasing demand for public transport services at a time when the capacity of those services is severely reduced by social distancing requirements.

At national level, Scottish Government announced its Transport Transition Plan on 26 May, and highlighted the importance of addressing the particular pressures that could be expected in the Edinburgh and Glasgow city regions.

In response, the City Region Deal Transport Appraisal Board has been reformed into a Regional Transport Transition Group, comprising officer representatives of the six City Region Deal Councils plus representatives from Clackmannanshire and Falkirk Councils, together with officer representatives from Transport Scotland and the Regional Transport Partnership, SEStran. That Group, in close consultation with public transport operators, has prepared packages of measures for the main transport corridor routes into and out of Edinburgh, *Summary Note on Proposed Quick Wins* (Appendix C), with particular emphasis on supporting public transport operations and prioritising capacity of public transport, encouraging greater levels of active travel (walking/wheeling/cycling), and reducing the extent of potentially increased private car use.

The need for the implementation of measures is urgent, with a number of priority interventions already being prepared. Of particular importance will be maximising the capacity of the public transport system to manage effectively the expected impacts of the reopening of schools from 11 August.

**Grace Vickers**

Chair, Transport Appraisal Board, ESESCR Deal

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# Report

## South East Scotland Regional Transport Transition Plan

### 1. Recommendations

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- 1.1 To note the Scottish Government's announcement of its national Transport Transition Plan.
- 1.2 To note the arrangements within this city region for contributing to the national Transport Transition Plan, and the terms of reference for the South East Scotland Region Transport Transition Plan Group as set out at Appendix B to this report.
- 1.3 To approve the proposed transport transition measures and interventions for this city region as set out at Appendix C to this report.
- 1.4 To authorise the Transport Transition Plan Group to prepare a collective bid by all of the regional local authority partners for submission to Scottish Government for funding from its Bus Priority Fund.
- 1.5 To receive further reports on the progress of these measures and interventions together with any additional proposals to support the primary aims of the Transport Transition Plan.

### 2. Background

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- 2.1 On 26 May 2020, the Scottish Government's Cabinet Secretary for Transport, Infrastructure and Connectivity announced the Scottish Government's Transport Transition Plan. At around the same time, the Cabinet Secretary wrote to Council Leaders and Chairs of Regional Planning Partnerships. The letter (Appendix A to this report) notes the reduction in public transport capacity during the lockdown and, because of ongoing social distancing requirements, the certainty of such reduced capacity for an extended period of time. It therefore highlights the risk of increased car use, with consequent adverse impacts on congestion, air quality, and increased inequalities; and the need to counteract this through a 'green recovery'.

- 2.2 Moving on to the process of assessment and implementation of measures, the letter refers specifically to the urgency and scale of the public transport challenges in the Edinburgh and Glasgow city regions, and notes that Transport Scotland will be looking to engage with local authorities and regional transport partnerships in those regions.

### 3. Main report

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- 3.1 The Edinburgh and South East Scotland already has a regional governance structure through the City Region Deal, as well as an established regional transport arrangement through the Regional Transport Partnership, SEStran. It was therefore considered most effective and efficient to reform the existing City Region Deal Transport Appraisal Group into a Regional Transport Transition Group (RTTG) comprising officer representation of the eight Councils in the region (the City Region Deal six plus Clackmannanshire and Falkirk) together with Transport Scotland and SEStran. Terms of reference for the RTTG, and which mirror those of the Glasgow region group, have been prepared, a copy of which are attached at Appendix B to this report. Those terms of reference define the RTTG as an advisory, and not a decision-making body. This accords with the status of the RTTG within the City Region Deal governance structure, as shown at Appendix D to this report. That structure diagram also shows the Joint Committee as the decision making body. In addition, it can be noted that the final decision on any specific measure or intervention requires the approval of the relevant Council as local roads authority within which the proposal lies.
- 3.2 The RTTG has established its main aims and objectives, as set out in the document *Summary Note on Proposed Quick Wins*, attached at Appendix C to this report. From initial assessment it is clear that the focus of activity needs to be the expected pressures on the main transport corridor routes into and out of Edinburgh. Accordingly, three subgroups were formed on a geographic sector basis to consider and recommend packages of proposals for the main transport corridors in each sector. The three sectors are North (Fife to Edinburgh), West (West Lothian, Falkirk, Clackmannanshire to Edinburgh), and South/East (East Lothian, Midlothian, Scottish Borders to Edinburgh). The results of that ongoing assessment are provided in the document at Appendix C, and represent the first tranche of urgently required measures and interventions; to be followed by further proposals as a second phase.
- 3.3 In order that the Cabinet Secretary could be informed of progress across Scotland, Transport Scotland requested information from the RTTG. Following consultation with the eight local authorities represented on the RTTG the *Summary Note on Proposed Quick Wins* (Appendix C to this report) was sent to Transport Scotland on 21 July.
- 3.4 There is a clear need for urgency in the implementation of measures to ensure that public transport prioritisation is delivered as the demand post lockdown increases, and thereby reduce the risk of increased private car use. Of particular significance

will be the need to ensure that measures and interventions are in place to minimise the extent of the impacts arising from the reopening of schools from 11 August.

## **4. Financial impact**

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- 4.1 The document at Appendix C provides an initial estimated cost of between approximately £2.3 million and £3.0 million for the proposed first tranche of measures. Whilst some Councils may be able to fund very modest measures from within existing budgets, the majority of the measures will require funding from other sources.
- 4.2 On 16 July the Scottish Government announced a £10m fund to support local authorities to reduce the impact of congestion on the busiest bus routes; including such measures as bus lanes and bus gates. Local authorities are therefore invited to submit bids, including on a joint basis through a lead partner, the critical requirement being that the measures receiving funding are implemented rapidly to ensure greatest effect.
- 4.3 A Finance Subgroup of the RTTG meets regularly to consider the resource issues; and this includes not only funding, but the operational capacity of local authority roads departments to implement and support the approved measures.

## **5. Alignment with Sustainable, Inclusive Growth Ambitions**

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- 5.1 In the post lockdown phases, an efficient regional public transport system will be an essential requirement if the regional economy is to experience strong and rapid recovery in a range of sectors, including employment, education/training, retail, commercial leisure and other services.
- 5.2 The first tranche of proposals set out in Appendix C to this report align closely with the environmental objectives of maximising public transport and active travel; and thereby reducing the amount of travel undertaken by private car.

## **6. Background reading/external references**

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- 6.1 [Announcement on 26 May 2020 of the Transport Transition Plan for Scotland](#) by the Scottish Government Cabinet Secretary for Transport, Infrastructure and Connectivity.
- 6.2 [Transport Transition Plan](#): Transport Scotland Website

## **7. Appendices**

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Appendix A: Letter dated 22<sup>nd</sup> May 2020 from the Scottish Government Cabinet Secretary for Transport, Infrastructure and Connectivity to Council Leaders and Chairs of Regional Transport Partnerships.

Appendix B: Terms of Reference for Transport Transition Plan South East Scotland Region Group (June 2020).

Appendix C: *Summary Note on Proposed Quick Wins* (July 2020) ; prepared by the RTTG and submitted to Transport Scotland on 24/07/20.

## Appendix D: Edinburgh and South East Scotland City Region Deal Governance Structure



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To Council Leaders & Regional Transport  
Partnership Chairs

22 May 2020

Colleagues,

### **Transport Transition Plan Engagement**

I would like to thank you and your Council for the significant work that you have undertaken during this unprecedented time to keep the local transport networks safe and operational.

During the Scottish Parliament Rural Economy and Connectivity Committee meeting on the 13 May 2020, I outlined our intention to set out how our Transport Transition Plan will support Scotland's people and businesses on our transition out of lockdown. Further detail can be found at <https://www.transport.gov.scot/news/cabinet-secretary-sets-out-latest-transport-response-to-covid-19-outbreak/>. This will be an evolving process and we will engage Local Authorities and Regional Transport Authorities as it develops.

We are drawing together evidence to inform our plan, however one clear and significant challenge is around public transport. During lock down demand for public transport has fallen by between 85 and 90 per cent against 'normal' since 23 March. As we move towards easing lock down measures operators are estimating that capacity will be between 10 and 25 per cent of 'normal' with the level of physical distancing required. There is a risk this will result in increased private car use, leading to congestion, poor air quality and increased transport inequalities, particularly for the 29 per cent of households in Scotland that do not have access to a car.

We continue to take action to stabilise the transport system and prepare for physical distancing. Further details on the action I have taken can be viewed at <https://www.transport.gov.scot/coronavirus-covid-19/>. A key focus of our on-going work is to ensure that we continue to support a green recovery to deliver our Climate Change commitments and reduce inequalities.

As our national work continues I know you will also be leading your local and regional transport planning responses, in line with your transport responsibilities, which I recognise will be central to the success of the transition. I would encourage you to continue to take a cross boundary approach with your neighbouring authorities where needed.

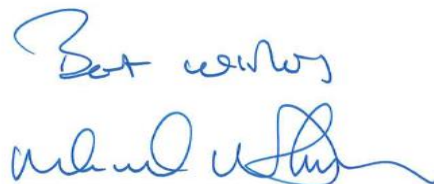
While we have already been working closely, there will be a continuing need for collaboration to align approaches across our respective transport networks. I therefore intend to include within the Transport Transition Plan a statement on how we continue to engage with local authorities, regional transport partnerships and operators to operationalise the measures across Scotland. I would therefore ask you to consider what Transport Scotland input you may require in relation to your own transition transport planning. Please forward this to Amy Phillips (Amy.Phillips@transport.gov.scot) at Transport Scotland in the first instance.

Our engagement to date has reflected the differing challenges across the country, such as the on-going ferry operation discussions we have held with Island Authorities from start of the crisis. In the short term, Transport Scotland is also looking to engage directly with the local authorities in the Edinburgh and Glasgow city regions at an operational officer level. The urgency and scale of the public transport challenge in these areas requires immediate joined up working to manage the operational interactions between the respective networks for which we are responsible.

We are not seeking to underplay the challenges across rural areas of Scotland, other cities and areas of the country. We value Local Authorities' consideration in this regard, therefore I have asked for a Transport Transition Plan National Advisory Group to be set up with proposed membership to include representatives from COSLA, SOLACE, RTPs, SCOTS and other selected members.

We have held on-going discussions with COSLA, SOLACE, RTPs and SCOTS since the start of the emergency and will continue engagement on the Transport Transition Plan in the coming weeks as outlined above.

We look forward to engaging on our respective plans as we rise to the collective transport challenges as we safely transition out of lockdown to the new normal.

A handwritten signature in blue ink, appearing to read 'Michael Matheson', with a stylized flourish at the end.

**MICHAEL MATHESON**

## Purpose and Terms of Reference for Transport Transition Plan South East Scotland Region Group

### *Purpose*

1. To align approaches and share knowledge of national, regional and local transport planning activity to safely increase capacity across the transport system and manage demand in our journey along Scotland's route map through and out of the crisis. This will include broader considerations relating to equality impacts and consideration of tailoring measures, for example to specific geographies and sectors.

### *Draft Terms of Reference*

2. The Group will:
  - a) consider regional, local and national transport as it applies in the travel to work area with a focus on issues within and on approaches to city centres to assist in Transport Scotland's evolving Transport Transition Plan;
  - b) focus on increases in travel demand and capacity in line with the second National Transport Strategy sustainable travel hierarchy and interactions between modes as appropriate while considering the four harms set out in *COVID-19: A Framework for Decision Making (23 April 2020)*;
  - c) identify regionally specific and cross-cutting issues, challenges and opportunities associated with increasing travel demand and capacity;
  - d) collectively engage to address these as and where appropriate;
  - e) input consideration of regional equality issues as per due regard to the need to eliminate discrimination and advance equality of opportunity;
  - f) input into scenario planning and provide advice on whether proposed scenarios or policy interventions appropriately and effectively reflect the operational requirements of the transport system from the regional perspective;
  - g) work together on key transport messaging and communication strategies to support the recovery and build confidence in the public transport system;
  - h) offer insight and feedback from those delivering services and measures to input into government decision making;
  - i) review and challenge material to support the response produced by Transport Scotland/Scottish Government, sectoral bodies and/or others; and
  - j) continue to bring together expertise and data in the monitoring of networks as we transition out of lockdown; and
  - k) advise Transport Scotland on the readiness of transport sectors to manage increased demand/service provision as appropriate.

### 3. Confidentiality

As the Group may be asked for its views on proposals that are still in development, and which have not yet been made available to the public, all discussions and material will be confidential.

Papers may be shared with named individuals who are not members of the group with the prior agreement of the co-chairs.

### 4. Conduct

Members of the group are expected to contribute their expertise as independent members and not to promote the interests of one organisation or sector. Members are asked to challenge assumptions and scenarios and should, likewise, expect to be challenged by other members of the group however this will be done respectfully.

5. Membership

- The City of Edinburgh Council
- Clackmannanshire Council
- East Lothian Council
- Falkirk Council
- Fife Council
- Midlothian Council
- Scottish Borders Council
- West Lothian Council
- SEStran
- Transport Scotland
- Public Transport Operators to be invited as required and agreed with the co-chairs.
- Other representatives can be invited with prior agreement of the co-chairs.

6. Secretariat

The secretariat function will be provided by the Edinburgh and South East Scotland City Region Deal Project Management Office.

Frequency of meetings to be confirmed, however it is anticipated that meetings will initially be held once or twice weekly, with the first taking place on the week commencing 1 June. Shorter, *ad hoc* meetings with selected members could take place more frequently depending on the requirement and speed of decision making that is required.

Frequency, role, remit and need for the group by all partners to be reviewed every two weeks.

The secretariat will aim to provide papers a day in advance but this may not be possible due to the speed at which work is commissioned and the need for quick turnaround.

The names and roles of all of those attending should be submitted to the secretariat in advance to enable a roll call at the start of each meeting and for the record, including any substitutions to agreed representatives.

7. Chairs

It is proposed that Grace Vickers, as Chair of the Edinburgh City Region Deal Transport Appraisal Board, and Alison Irvine, Transport Scotland Co-Chair, noting that these are bespoke and sit alongside, but separate to, the City Region Regional Transport Working and other Transport Groups.



# South East Scotland Transport Transition Plan

Summary Note on Proposed Quick Wins

24 July 2020



## South East Scotland Transport Transition Plan

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Appendix A. Summary Plans

## 1. Introduction

The South East Scotland Transport Transition Group ('the Group') came into being on 3rd June 2020. The Group has been established specifically to develop and oversee the Regional Transport Transition Plan for the transition out of emergency lock down implemented to deal with the COVID-19 pandemic. The Group brings together local, regional and national partners to jointly plan for the management of the transport network and any additional measures needed during this period. The Plan seeks to set out the interventions required at a regional level to support the Transport Transition Plan published by Transport Scotland on 26 May 2020.

Membership of the Group consists of the following authorities:

- City of Edinburgh Council
- Clackmannanshire Council
- East Lothian Council
- Falkirk Council
- Fife Council
- Midlothian Council
- Scottish Borders Council
- SEStran
- Transport Scotland
- West Lothian Council

Given the scale and urgency of the challenges, the emphasis has been on developing practical interventions that have the potential to provide immediate benefits that can support the operation of public transport, and particularly bus operations, within the region whilst capacity remains a key constraint. To achieve this, three corridor sub-groups have been set up with very active and positive participation from bus operators joining representatives from the relevant Group member to focus on developing, prioritising and implementing packages of interventions that can address the challenges and objectives set. The three corridor groups reflect what are seen as the most critical regional level movements:

- North (Fife to/from Edinburgh)
- West (West Lothian, Falkirk, Clackmannanshire to/from Edinburgh)
- South/East (East Lothian, Midlothian and Borders to/from Edinburgh)

This summary paper sets out the considerable progress that has been made in identifying and prioritising a range of very practical quick-win interventions to meet the specific needs of each corridor. The packages of recommended interventions are summarised along with indicative timescales and cost ranges for implementing these. The paper also highlights the importance of other supporting measures including communications to users being taken forward in parallel to these infrastructure-based interventions.

## 2. Identification of Key Issues on the Corridors

The initial meetings of the three corridor groups considered the key issues facing bus operators in the face of limited bus capacity and the gradual relaxation of lockdown measures. Operators have very effectively fed in the practical day to day issues they are experiencing as they ramp up services. The work has also been informed by the transport modelling work undertaken by Transport Scotland to inform the key public transport capacity constraints and key movements for the different stages of the Transport Transition Plan.

The key issues in each corridor are summarised in Table 2.1 below.

Table 2-1: Key Issues by Corridor

| Corridor   | Issue  |
|--|--|
| North (Fife to Edinburgh)                                      | <p>Current low usage of Halbeath and Ferrytoll Park &amp; Ride sites</p> <p>Congestion on the approach to Barnton junction increases bus journey times</p> <p>Evening peak services from the city centre are delayed on the approach to Blackhall junction</p> <p>Queensferry Street bus stops result in bus congestion and delays</p> <p>Queensferry Street waiting space for passengers is insufficient to enable social distancing</p>  |
| West (West Lothian, Falkirk, Clackmannanshire to Edinburgh)    | <p>Newbridge Roundabout and approaches - queuing in both Eastbound and Westbound directions from A8 and A89</p> <p>A8 Gogar – Maybury - Buses get caught in general congestion approaching the Maybury Road junction from west through underpass</p> <p>Access egress delays for buses at Park &amp; Ride sites eg Hermiston</p> <p>Key city bus stops/interchange points in Edinburgh where there are conflicts with parked cars and limited pavement space eg Drum Brae Roundabout and Roseburn</p> <p>Key West Lothian bus stop areas where there are conflicts with on-street parking and limited pavements space eg Bathgate, Broxburn, Uphall and Mid-Calder</p> |
| South/East (East Lothian, Midlothian and Borders to Edinburgh) | <p>Sheriffhall, Gilmerton and Kaimes junctions are all congested resulting in public transport delays</p> <p>Traffic volumes on Melville Dykes Road result in morning peak public transport delays of up to 10 minutes on routes from Bonnyrigg</p> <p>Queues on the A1 approach to the Jewel roundabout result in public transport delays</p> <p>Key East Lothian bus stop areas where there are conflicts with on-street parking and limited pavement space eg Musselburgh and Prestonpans</p>   |

### 3. Development of Packages of Interventions

The three sub-groups sought the views of the operators, local authorities, SEStran, Transport Scotland and the consultants (Jacobs) on potential quick win interventions that could at least in part address these issues to the benefit of bus users, bus operators and wider communities.

From these discussions it was clear that an integrated package approach across the corridors was essential to maximise the benefits against the objectives set and that this would also assist when communicating these to the wider public. Individual interventions on their own would have limited impact on improving bus operation and making journey times more reliable, which is critical to helping overcome limited capacity and providing the necessary operational flexibility for operators through this rapidly evolving period. Improving journey times for public transport and particularly bus services is also seen as vital as we gradually move from a position of deterring public transport usage for all but essential journeys to one in which this is seen as an attractive option alongside active travel in deterring significant growth of car based journeys with the impacts on safety and emissions that could result from this. The recommended packages that are summarised in the tables and plans on the next few pages have adopted this approach.

There has been considerable progress in delivering practical initiatives in the South East of Scotland to benefit those walking, wheeling and cycling through the Spaces for People and related initiatives. Ensuring careful

consideration of the interfaces between bus priority and related interventions and the interfaces with these active-travel focussed initiatives has been an important consideration within this work.

Indicative plans showing the location of each intervention are given in Appendix A. Proposed timescales are defined as:

- Short term – implemented by the end of August
- Medium term – implemented by the end of September
- Long term – implemented from October onwards

## 4. Assessment and Prioritisation of Interventions

The emphasis of this work is on the urgent implementation of quick wins that can greatly assist public transport and particularly bus services to play the critical role that is essential as Scotland emerges from lockdown. A complex appraisal process was not deemed to be appropriate for this exercise and, instead, a light touch assessment framework has been devised with six key objectives as well as several deliverability criteria to assist in identifying and prioritising interventions. The six objectives agreed by the SESTTG are set out below:

- To support walking, cycling and wheeling for all or part of commuter and non-commuter journeys as far as practical.
- To maximise safe and efficient use of public transport including to support continued viability of the public transport system.
- To ensure public transport is available for those most dependent on bus, tram and rail services during the easing of lockdown.
- To mitigate against the potential for an increase in private car use during the easing of lockdown.
- To co-ordinate and disseminate regional messaging to support the safe use of the transport network, restore passenger confidence, and manage travel demand in line with national guidance.
- To ensure measures facilitate connected, multi-modal journeys.

The tables that follow summarise the interventions in each of the three corridors that have emerged positively from this assessment process. This provides an indication of the assumed benefits of the individual interventions against the objectives set using a 5-point scale (+2 to -2) that has been informed through discussions at the corridor sub-groups with invaluable input from bus operators as well as the authorities. The regional messaging objective is less appropriate for this assessment but is directly supported by other communication related initiatives that are being taken forward by the Transport Transition Group and Transport Scotland.

In addition to the assessment of interventions against the objectives, key issues around deliverability have also been considered. A number of measures that performed well against the objectives but could not be taken forward quickly have not been progressed but may be very relevant for longer term infrastructure plans at the local, regional and national level.

## 5. Overall Benefits of the Corridor Packages

In Section 3 on the development of the of interventions, the need for an integrated package approach was stressed within and indeed across the corridors to maximise the benefits against the objectives. This approach is equally important when we consider the assessment of the overall benefits of the interventions – it is the impact of the measures collectively in tackling key issues relating to bus journey times and journey time reliability and also the quality and accessibility of provision for users that is critical rather than the impact of an individual measure in isolation.

Assessing the benefits of these quick-win measures, by their very nature, is difficult given the pace at which they have had to be developed and the limited modelling of measures that has been able to take place to date or indeed is appropriate for many of the measures, particularly those focussed on safety or qualitative improvements. Improvements to journey time reliability rather than just journey times has also been highlighted as critical during the emergence from lockdown given the rapidity of changes to traffic levels both within the day and from day to day. Again these benefits are difficult to estimate - close monitoring of the interventions with the bus operators when they become operational will be essential to give a true picture of the benefits.

Despite the difficulties assessing and quantifying the benefits highlighted above it has been possible through engagement with bus operators and some model outputs and professional judgement to get an initial feel of the scale of the benefits that could realistically be achieved by the corridor packages. These estimates of key benefits are set out in Table 5-1 against the relevant corridors. As further clarity emerges on the scope of any wider regional interventions and any temporary expansion of park and ride site, the potential benefits of these measures will be similarly assessed.

Table 5-1: Public Transport Benefits by Corridor

| Corridor | Route     | Scheme  | AM Benefit | PM Benefit | Other Key Non-Quantifiable Benefits / Comments  |
|----------|-----------|---|------------|------------|---|
| North    | M90 / A90 | Halbeath P&R access   | 1          |            | Improved bus journey time reliability   |
|          |           | P&R enhancements at Halbeath and Ferrytoll                                    |            |            | Improved waiting environment / operational benefits   |
|          |           | Cramond Brig to Barnton bus lane  | 6          |            | Bus journey time savings subject to detailed modelling  |
|          |           | Queensferry Road SCOOT upgrade  | 1          | 2          |   |
|          |           | Blackhall westbound bus lane extension  |            | 2          |   |
|          |           | A90 queue relocation (Barnton / Blackhall)                                    |            |            | Long term intervention offering significant travel time saving                                    |
|          |           | Relocation of Queensferry St stops to Charlotte Square                        | 1          | 2          | Improved city centre waiting environment  |
|          |           | M90 / A90 travel time saving  | 9 mins     | 6 mins     |   |
| West     | A89 / A8  | Temporary buildouts and parking enforcement, Bathgate                         | 2          | 1          | Improved bus journey time reliability / passenger environment                                     |
|          |           | Temporary buildouts and parking enforcement, Uphall                           | 1          | 1          | Improved bus journey time reliability / passenger environment                                     |
|          |           | Peniel Place / A89 temporary traffic signals                                  | 2          |            | Bus journey time savings subject to detailed modelling  |
|          |           | A89 viaduct to B800 bus lane  | 2          |            |   |
|          |           | Newbridge Roundabout - signal optimisation and circulatory lining adjustments |            |            | Increases eastbound capacity / reliability  |
|          |           | A8 Westbound bus lane – Airport to Newbridge                                  |            | 10         | Bus journey time savings subject to detailed modelling<br>*Short term benefit only (see footnote) |
|          |           | Citybound bus lane on approach to Maybury                                     |            |            | Improvement enhances journey time reliability   |
|          |           | Extend Drum Brae stop to reduce waiting delays                                | 1          | 1          | Provides increased passenger waiting space  |
|          |           | A89 / A8 travel time saving   | 8 mins     | 13 mins    |   |
|          | A71       | Temporary buildouts and parking enforcement, Mid Calder                       | 1          | 1          | Improved bus journey time reliability and passenger waiting environment                           |
|          |           | Signalisation of the A71 / B7105 junction                                     | 1          |            | Improved journey time reliability   |
|          |           | Signalisation of Hermiston P&R access to improve bus egress                   |            |            | Improved journey time reliability   |
|          |           | Extended bus lane operating hours   |            |            | Improved journey time reliability   |
|          |           | A71 travel time saving  | 2 mins     | 1 min      |   |
|          | A70       | Westbound bus lane towards Gillespie Crossroads                               |            | 3          | Bus journey time savings subject to detailed modelling  |
|          |           | A70 travel time saving  | -          | 3 mins     |   |

| Corridor     | Route         | Scheme  | AM Benefit     | PM Benefit    | Other Key Non-Quantifiable Benefits / Comments   |
|--------------|---------------|---|----------------|---------------|--|
| South / East | A701          | Straiton (yellow box + signal optimisation)               | 3              |               |  |
|              |               | Kaimes Crossroads   |                |               | Improved journey time reliability  |
|              |               | A701 southbound bus lane on approach to Kaimes            |                | 2             |  |
|              |               | <b>A701 travel time saving</b>                            | <b>3 mins</b>  | <b>2 mins</b> |  |
|              | Lasswade Road | Melville Dykes Road / Hillhead junction                   | 10             |               | Significant journey time saving at this location   |
|              |               | Wadingburn signal optimisation                            | 2              |               | Significant journey time saving combined with the above  |
|              |               | <b>Lasswade Road travel time saving</b>                   | <b>12 mins</b> | <b>-</b>      |  |
|              | A772          | Gilmerton Crossroads signal timings and parking           | 2              | 2             |  |
|              |               | <b>A772 travel time saving</b>                            | <b>2 min</b>   | <b>2 min</b>  |  |
|              | A7            | Sheriffhall signal time adjustments A7 / A6106            | 2              | 2             | Bus journey time savings subject to detailed assessment  |
|              |               | <b>A7 travel time saving</b>                              | <b>2 mins</b>  | <b>2 mins</b> |  |
|              | A1            | Linkfield Road bus lanes                                  | 3              |               |  |
|              |               | Dalrymple Road traffic signals review                     |                |               | Improved journey time reliability  |
|              |               | Splitting of bus stops on Musselburgh High St             | 1              | 1             |  |
|              |               | Review of parking on Tranent and Prestonpans High Streets |                |               | Improved bus journey time reliability and town centre environments   |
|              |               | <b>A1 travel time saving</b>                              | <b>4 mins</b>  | <b>1 min</b>  |  |
|              | B6415         | Abercorn Terrace bus / active travel improvements         |                |               | Bus journey time savings require further analysis  |
|              | A6106         | A6106 northbound approach to Milton Road                  |                |               | Bus journey time savings require further analysis  |
|              | A6095         | Niddrie Mains Road  |                |               | Corridor bus journey time savings require a separate study<br>5 min morning peak eastbound delay reported by Lothian Buses |

\*An A8 westbound bus lane will hinder both bus and general traffic journey times at the point that the back of the single traffic queue extends east of the Airport junction. Once the financial sector returns to work (eg Edinburgh Park and RBS) it is likely that the bus lane will need to be removed.

## 6. Monitoring and Evaluation

The importance of monitoring the success or otherwise of any of these interventions and the overall packages has already been stressed. Many of the interventions are, by their very nature, flexible in nature allowing adjustments to be made in the light of the experience of operators, authorities, passengers and indeed other street/road users. Good examples are further adjustments to traffic signal timings at key junctions or adjustments to the length of bus lanes. Where possible it will be important to build some of this flexibility into the design, TTRO and related arrangements.

The governance structure already set up with the three corridor groups as well as the overall regional group provides an excellent framework to monitor the performance of the measures individually and collectively including as it does the direct involvement of bus operators as well as all the relevant authorities with their local knowledge. The importance of having resources available to assist with monitoring on the ground including where appropriate camera monitoring has been reflected in the overall costings provided.

## 7. Delivery

It is proposed that the highly effective collaborative working approach that has been used to date in developing the packages of interventions in each of the three corridors would be retained into and through the delivery phase. It is also proposed that the City of Edinburgh Council would act as lead authority, working very closely with the relevant authorities, SEStran and the bus operators in each of the corridors with virtual meetings of the corridor groups as and when appropriate. This will ensure that operators can be actively involved in the final specification of the measures and also contribute to the monitoring of their success with any adjustments as appropriate. Overall management of any funding provided by Transport Scotland, for example through the recently launched Bus Priority Rapid Deployment Fund would need to be through a lead authority (potentially CEC) agreed by the South East Scotland Transport Transition Group, but with responsibility for individual measures allocated as appropriate to the respective authority within which these are located. Consultancy support is currently being provided to CEC by Jacobs which has assisted with the development and costing of these packages and the related reporting and the provision and procurement of any necessary support for other authorities is now under consideration by the regional group and the Finance Sub-Group.

Given the very demanding timescales for delivery of these interventions due to the urgency of the challenges, there are of course potential risks that will need to continue to be updated, resolved or mitigated. The table below sets out a few of the key risks and potential mitigation measures already in place or needing to be considered. It is recommended that this is expanded and regularly updated through the process of delivering the interventions and associated monitoring and evaluations.

Table 7-1: Delivery Risks

| Key Delivery Risks  | Potential Mitigation Measures  |
|---|--|
| Inadequate resources within individual authorities leading to an uncoordinated approach in individual corridors | Effective Regional and Corridor sub groups including all key relevant authorities and bus operators (in place)<br>Consultancy support to assist with co-ordination and delivery (potential need for additional support in some authorities)  |
| Political and Public Support for interventions  | Regular briefings of politicians at local, regional and national levels (already in place)<br>Clarity on benefits of the interventions through communication strategy (being actively progressed by TS and regional communications group)<br>Ongoing monitoring and evaluation of benefits with appropriate resources and communications |
| Potential conflict with Spaces for People and other initiatives   | Discussion of any potential conflicts/opportunities within sub groups and associated workstreams (in place)<br>Consideration of this interface within assessment process (in place)<br>Integrated governance approaches to delivery within individual authorities (as in CEC)  |
| Inadequate funding to implement interventions as comprehensive and integrated packages                          | Effective Regional governance structure with Finance Sub-Group actively considering funding and resourcing<br>Co-ordinated approach to funding applications eg Bus Priority Rapid Deployment Fund  |

## 8. Costing of Measures

Following agreement in all of the corridor sub-groups on those measures to be progressed further, indicative cost estimates have been prepared with a low and high cost provided. Given the very tight timescales and with design work still to commence on many of these measures, these costs are very much draft estimates although based where possible on experience on other schemes. In a number of cases the high and low estimates reflects a lack of certainty on the scale of an individual measure, eg length of bus lanes, which will only be clarified through modelling and design work that will now be progressed. In some cases, such as temporary signals, the revenue costs will be dependent on the timescales the measure is in operation.

In addition to the measures focussing on the three movement corridors into and out of Edinburgh, a provisional sum has also been allocated to potential measures that could support other key public transport regional movements between authority areas. These will be discussed and clarified further through the sub-groups.

Given the co-ordinated regional approach, there are a number of costs such as project management costs, safety audits, CDM services and site supervision that have been assumed to be taken forward across the overall programme. If the measures are taken forward by each authority these costs may need to be increased.

A summary of costs by corridor along with associated overall costs are given in Table 8-1 below.

Table 8-1: Summary of Costs by Corridor

| Corridor  | Low               | High              |
|---|-------------------|-------------------|
| North   | £280,000          | £385,000          |
| West  | £363,500          | £452,500          |
| South / East  | £309,500          | £435,000          |
| Park & Ride   | £300,000          | £350,000          |
| Additional inter-regional priority measures (provisional sum) | £350,000          | £500,000          |
| Design development costs                                      | £250,000          | £300,000          |
| Communications  | £120,000          | £150,000          |
| Monitoring and evaluation                                     | £100,000          | £125,000          |
| Project Management Costs                                      | £150,000          | £200,000          |
| Road Safety Audit   | £25,000           | £30,000           |
| CDM Principal Design Services                                 | £25,000           | £30,000           |
| Site Supervision  | £30,000           | £40,000           |
| <b>Total</b>  | <b>£2,303,000</b> | <b>£2,997,500</b> |

A summary of each individual scheme assessment is given in Table 8-2. Note that costs exclude future decommissioning and / or conversion to permanent interventions.

Table 8-2: Assessment Summary

| Corridor | Scheme  | Support walking, cycling and wheeling | Maximise safe and efficient use of public transport | Ensure public transport is available for those most dependent on services | To address the potential for an increase in private car use | Facilitate connected, multi-modal journeys | Cost     |          | Deliverability |                |           |       | Equalities |
|----------|---|---------------------------------------|---|---|---|--|----------|----------|----------------|----------------|-----------|-------|------------|
|          |   |                                       |   |   |   |  | Low      | High     | Procurement    | Implementation | Statutory | Other |            |
| N        | Speed limit reduction on A92 to improve bus egress from Halbeath Park & Ride onto access roundabout | 0                                     | 2   | 1   | 1   | 1  | £10,000  | £15,000  | ✓✓             | ✓✓             | ✓✓        | -     | 0          |
| N        | Clearer messaging regarding the use of Park & Ride  | 2                                     | 2   | 2   | 2   | 2  | £35,000  | £50,000  | ✓✓             | ✓✓             | ✓✓        | -     | 1          |
| N        | Optimisation of A90 citybound queue relocation scheme   | 0                                     | 1   | 0   | 1   | 1  | £75,000  | £100,000 | TBC            | TBC            | TBC       | TBC   | 0          |
| N        | Citybound A90 bus lane from Cramond Brig to Barnton   | 0                                     | 2   | 2   | 1   | 1  | £20,000  | £30,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| N        | Upgrading of SCOOT, new loops installed but communications work required before commissioning       | 0                                     | 1   | 1   | 1   | 1  | £30,000  | £40,000  | ✓✓             | ✓✓             | ✓✓        | -     | 0          |
| N        | Extension of westbound bus lane on Hillhouse Road towards Blackhall                                 | 0                                     | 2   | 2   | 1   | 1  | £10,000  | £15,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| N        | Optimisation of Blackhall bus priority scheme   | 0                                     | 2   | 2   | 1   | 1  | £50,000  | £60,000  | TBC            | TBC            | TBC       | TBC   | 0          |
| N        | Relocation of some/all Queensferry St bus stops to Charlotte Square                                 | 0                                     | 2   | 0   | 1   | 1  | £50,000  | £75,000  | ✓✓             | ✓              | ✓         | -     | 1          |
| W        | Temporary bus lane on A89 eastbound approach to Newbridge   | 0                                     | 2   | 2   | 1   | 0  | £20,000  | £30,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| W        | Temporary bus lane on A8 westbound approach to Newbridge from airport on-slip                       | 0                                     | 2   | 2   | 1   | 0  | £15,000  | £20,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| W        | Signal timing review at Newbridge roundabout  | 0                                     | 1   | 1   | 1   | 1  | £120,000 | £120,000 | ✓              | TBC            | ✓         | -     | 0          |

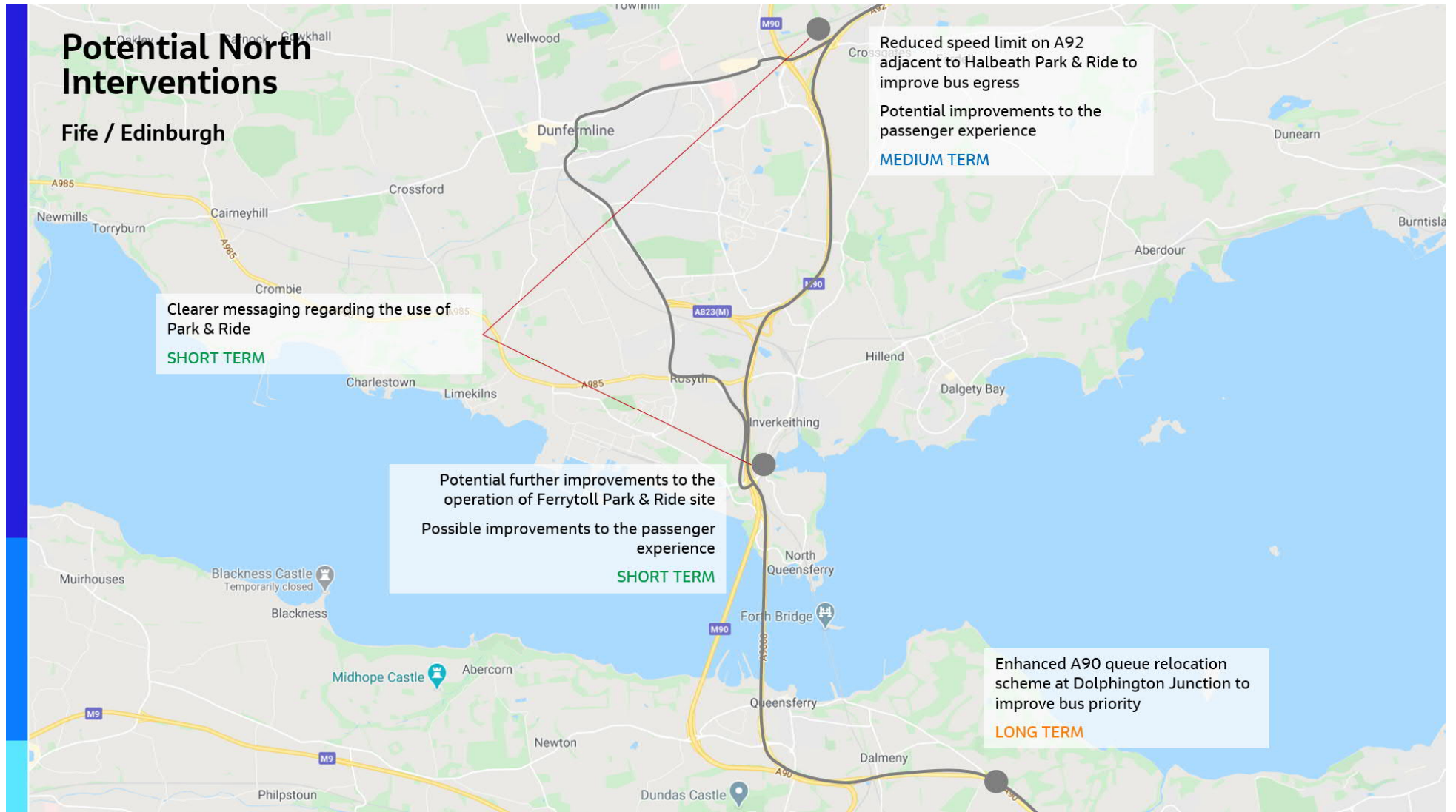
| Corridor | Scheme  | Support walking, cycling and wheeling | Maximise safe and efficient use of public transport | Ensure public transport is available for those most dependent on services | To address the potential for an increase in private car use | Facilitate connected, multi-modal journeys | Cost    |         | Deliverability |                |           |       | Equalities |
|----------|---|---------------------------------------|---|---|---|--|---------|---------|----------------|----------------|-----------|-------|------------|
|          |   |                                       |   |   |   |  | Low     | High    | Procurement    | Implementation | Statutory | Other |            |
| W        | Short Temporary Bus Lane on citybound approach to Maybury (through underpass)   | 0                                     | 2   | 2   | 1   | 0  | £35,000 | £50,000 | TBC            | ✓              | ✓         | TBC   | 0          |
| W        | Temporarily lengthen bus stop at Drum Brae Roundabout and increase waiting bays to improve loading capacity and reduce bus wait times. Enforce parking restrictions to limit impact of vehicles obstructing bus lanes | 1                                     | 2   | 1   | 1   | 0  | £5,000  | £7,500  | TBC            | ✓              | ✓         | TBC   | 1          |
| W        | Full/part signalisation of Riccarton Mains Road roundabout at Hermiston to aid bus access and egress from Park & Ride   | 0                                     | 1   | 0   | 1   | 1  | £45,000 | £60,000 | TBC            | ✓              | ✓         | -     | 0          |
| W        | Full/part signalisation of the A71/B7015 junction (Jupiter Artland) to reduce delays for eastbound buses joining A71  | 0                                     | 1   | 0   | 1   | 0  | £45,000 | £60,000 | TBC            | ✓              | ✓         | -     | 0          |
| W        | Temporary kerb build out in bus stops e.g. North Bridge Street and South Bridge, Bathgate and in Uphall and Broxburn with enforcement of on-street parking affecting signals and key junctions                        | 1                                     | 2   | 2   | 1   | 0  | £45,000 | £60,000 | TBC            | ✓              | ✓         | TBC   | 1          |
| W        | Use layby areas as passenger waiting areas and temporary kerbs to provide similar benefits to bus build out in Mid Calder on Bank Street, or enforcement of parking to restrict vehicles obstructing buses            | 1                                     | 2   | 2   | 1   | 0  | £20,000 | £25,000 | TBC            | ✓              | ✓         | TBC   | 1          |
| W        | Extended bus lane operating hours on A71 heading towards Hermiston Park & Ride site to reduce the effect of traffic in bus lanes causing delays   | 0                                     | 2   | 1   | 2   | 1  | £3,500  | £5,000  | TBC            | ✓              | ✓         | -     | 0          |

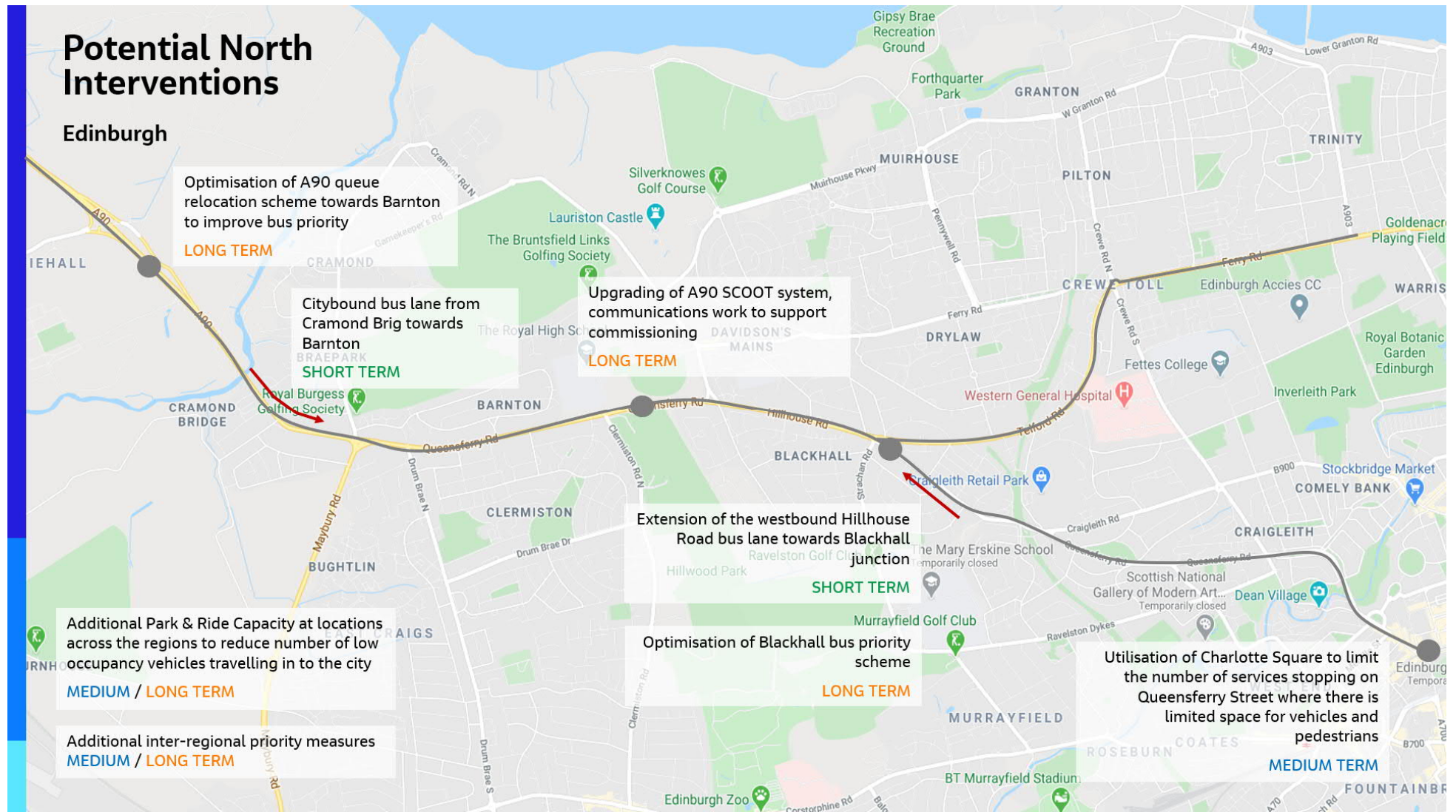
| Corridor | Scheme   | Support walking, cycling and wheeling | Maximise safe and efficient use of public transport | Ensure public transport is available for those most dependent on services | To address the potential for an increase in private car use | Facilitate connected, multi-modal journeys | Cost     |          | Deliverability |                |           |       | Equalities |
|----------|--|---------------------------------------|---|---|---|--|----------|----------|----------------|----------------|-----------|-------|------------|
|          |  |                                       |   |   |   |  | Low      | High     | Procurement    | Implementation | Statutory | Other |            |
| W        | A70 westbound bus lane on approach to Gillespie Crossroads to improve bus travel times   | 0                                     | 2   | 2   | 1   | 0  | £10,000  | £15,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| S/E      | Retiming of signals on Sheriffhall roundabout to give more priority to A7 and A6106 approaches   | 0                                     | 1   | 1   | 0   | 0  | £20,000  | £25,000  | ✓              | ✓              | ✓         | TBC   | 0          |
| S/E      | Introduction of temporary traffic signals at Melville Dykes Rd/B704 Hillhead junction (Lasswade)   | 0                                     | 2   | 2   | 1   | 0  | £120,000 | £170,000 | ✓✓             | ✓              | ✓         | -     | 0          |
| S/E      | Gilmerton crossroads – parking restrictions on approaches to junction  | 0                                     | 1   | 1   | 0   | 0  | £25,000  | £35,000  | ✓              | ✓              | ✓         | -     | 0          |
| S/E      | Alteration of traffic signals at Gilmerton crossroads to reduce delays on A772 and increase capacity for south to east (Eskbank to RIE) right turn | 0                                     | 1   | 1   | 1   | 0  | £2,000   | £3,000   | TBC            | ✓              | TBC       | -     | 0          |
| S/E      | Camera to aid enforcement of bus lane on Ferniehill Drive westbound approach to Gilmerton crossroads   | 0                                     | 1   | 0   | 1   | 0  | £30,000  | £40,000  | TBC            | TBC            | TBC       | TBC   | 1          |
| S/E      | Changed signal timings and yellow box markings at Straiton junction to aid entry of traffic to the junction from B702 Loanhead Road                | 0                                     | 2   | 1   | 1   | 0  | £5,000   | £10,000  | TBC            | TBC            | TBC       | TBC   | 0          |
| S/E      | Introduction of continuous bus lane on A701 southbound approach to Kaimes Crossroads   | 0                                     | 1   | 1   | 1   | 0  | £5,000   | £10,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| S/E      | Introduction of bus lane on Captain's Road westbound approach to Kaimes Crossroads   | 0                                     | 1   | 1   | 1   | 0  | £5,000   | £10,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| S/E      | Newcraighall Road (A1 – Craigmillar) bus priority, possibly comprising bus lanes between   | 0                                     | 2   | 1   | 1   | 0  | £45,000  | £55,000  | TBC            | TBC            | TBC       | TBC   | 0          |

| Corridor | Scheme  | Support walking, cycling and wheeling | Maximise safe and efficient use of public transport | Ensure public transport is available for those most dependent on services | To address the potential for an increase in private car use | Facilitate connected, multi-modal journeys | Cost     |          | Deliverability |                |           |       | Equalities |
|----------|---|---------------------------------------|---|---|---|--|----------|----------|----------------|----------------|-----------|-------|------------|
|          |   |                                       |   |   |   |  | Low      | High     | Procurement    | Implementation | Statutory | Other |            |
|          | Fort Kinnaird access roundabouts and bus rerouting, and/or amendments to signals at Niddrie Mains and Craigmillar junctions to reduce delays to buses |                                       |   |   |   |  |          |          |                |                |           |       |            |
| S/E      | Extension of northbound bus lane on Duddingston Park (A6106) northbound approach to Milton Road (A1)  | 0                                     | 1   | 0   | 0   | 0  | £5,000   | £7,000   | ✓✓             | ✓              | ✓         | -     | 0          |
| S/E      | Bus lanes on Abercorn Terrace, Portobello   | 0                                     | 1   | 0   | 1   | 0  | £5,000   | £10,000  | TBC            | TBC            | TBC       | TBC   | 0          |
| S/E      | Traffic signal timing alterations to reduce delays to buses on Dalrymple Loan approach to High St (Musselburgh)                                       | 0                                     | 1   | 0   | 0   | 0  | £5,000   | £10,000  | ✓✓             | ✓              | ✓         | -     | 0          |
| S/E      | Bus lane on Linkfield Road between racecourse and Musselburgh High Street   | 0                                     | 1   | 0   | 0   | 0  | £15,000  | £20,000  | TBC            | TBC            | TBC       | TBC   | 0          |
| S/E      | Parking/waiting restrictions on Prestonpans and/or Tranent High Streets to ease congestion and reduce delays to buses                                 | 0                                     | 1   | 0   | 0   | 0  | £7,500   | £10,000  | ✓✓             | ✓              | ✓         | -     | 1          |
| S/E      | Split bus stop outside Musselburgh Police Station into two stops, so increasing bus boarding capacity   | 0                                     | 1   | 0   | 0   | 0  | £15,000  | £20,000  | ✓✓             | ✓              | ✓         | -     | 1          |
| All      | Additional Park & Ride Capacity at locations across the regions to reduce number of low occupancy vehicles travelling in to the city                  | 1                                     | 2   | 2   | 2   | 2  | £300,000 | £350,000 | TBC            | TBC            | TBC       | TBC   | 1          |
| All      | Additional inter-regional priority measures (provisional sum)   |                                       |   |   |   |  | £350,000 | £500,000 |                |                |           |       |            |
| All      | Design development costs  |                                       |   |   |   |  | £250,000 | £300,000 |                |                |           |       |            |

| Corridor | Scheme                        | Support walking, cycling and wheeling | Maximise safe and efficient use of public transport | Ensure public transport is available for those most dependent on services | To address the potential for an increase in private car use | Facilitate connected, multi-modal journeys | Cost     |          | Deliverability |                |           |       | Equalities |
|----------|-------------------------------|---------------------------------------|---|---|---|--|----------|----------|----------------|----------------|-----------|-------|------------|
|          |                               |                                       |   |   |   |  | Low      | High     | Procurement    | Implementation | Statutory | Other |            |
| All      | Communications                |                                       |   |   |   |  | £120,000 | £150,000 |                |                |           |       |            |
| All      | Monitoring and evaluation     |                                       |   |   |   |  | £100,000 | £125,000 |                |                |           |       |            |
| All      | Project Management Costs      |                                       |   |   |   |  | £150,000 | £200,000 |                |                |           |       |            |
| All      | Road Safety Audit             |                                       |   |   |   |  | £25,000  | £30,000  |                |                |           |       |            |
| All      | CDM Principal Design Services |                                       |   |   |   |  | £25,000  | £30,000  |                |                |           |       |            |
| All      | Site Supervision              |                                       |   |   |   |  | £30,000  | £40,000  |                |                |           |       |            |

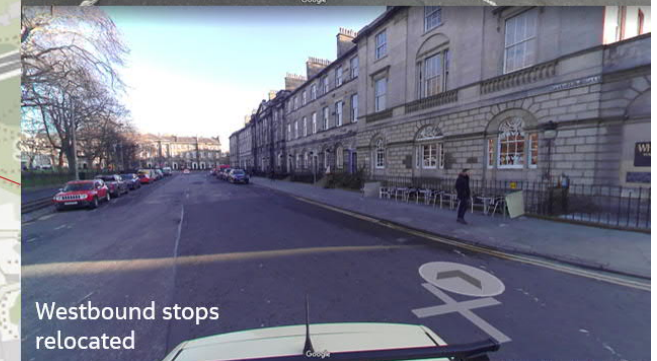
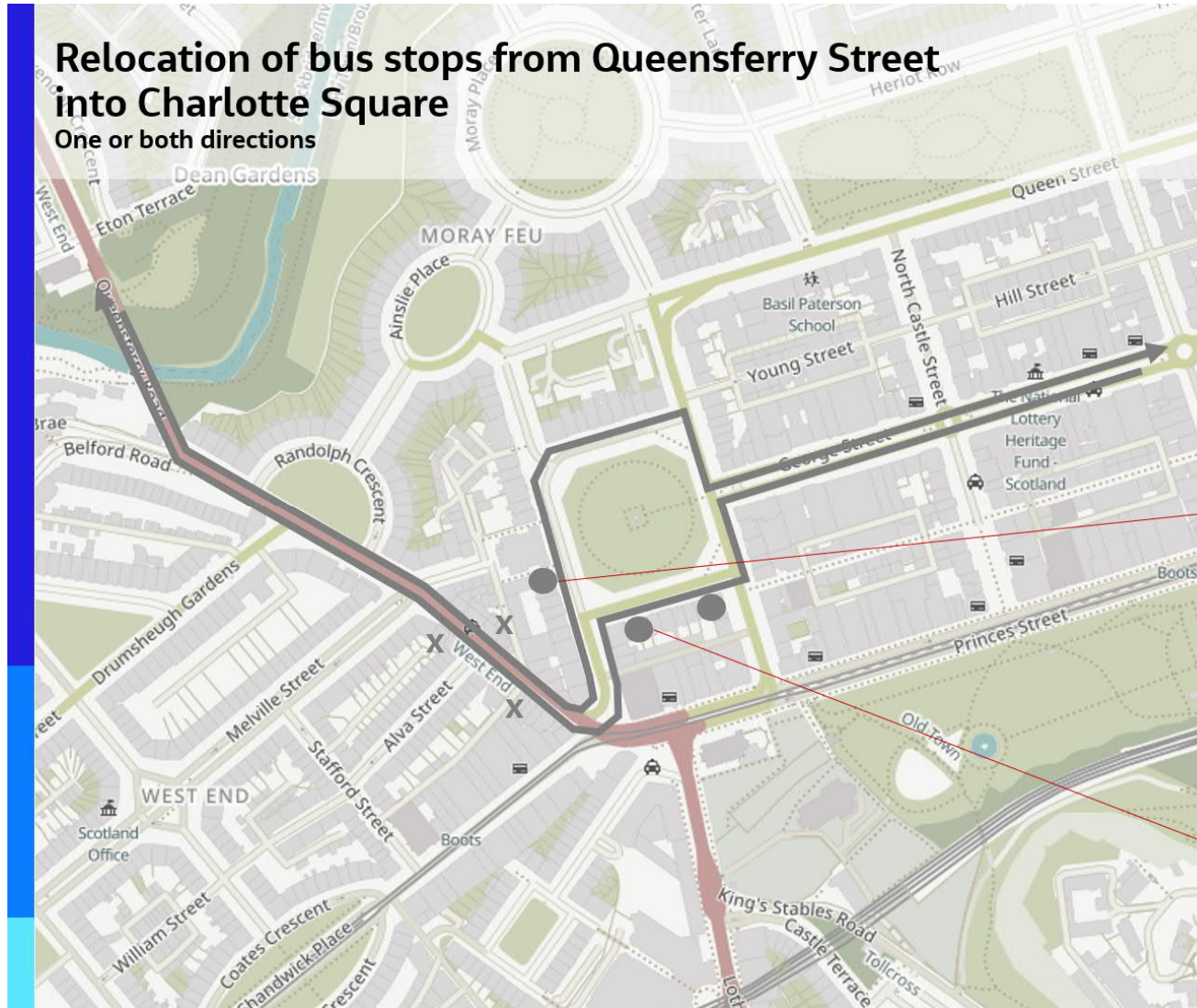
Appendix A. Summary Plans

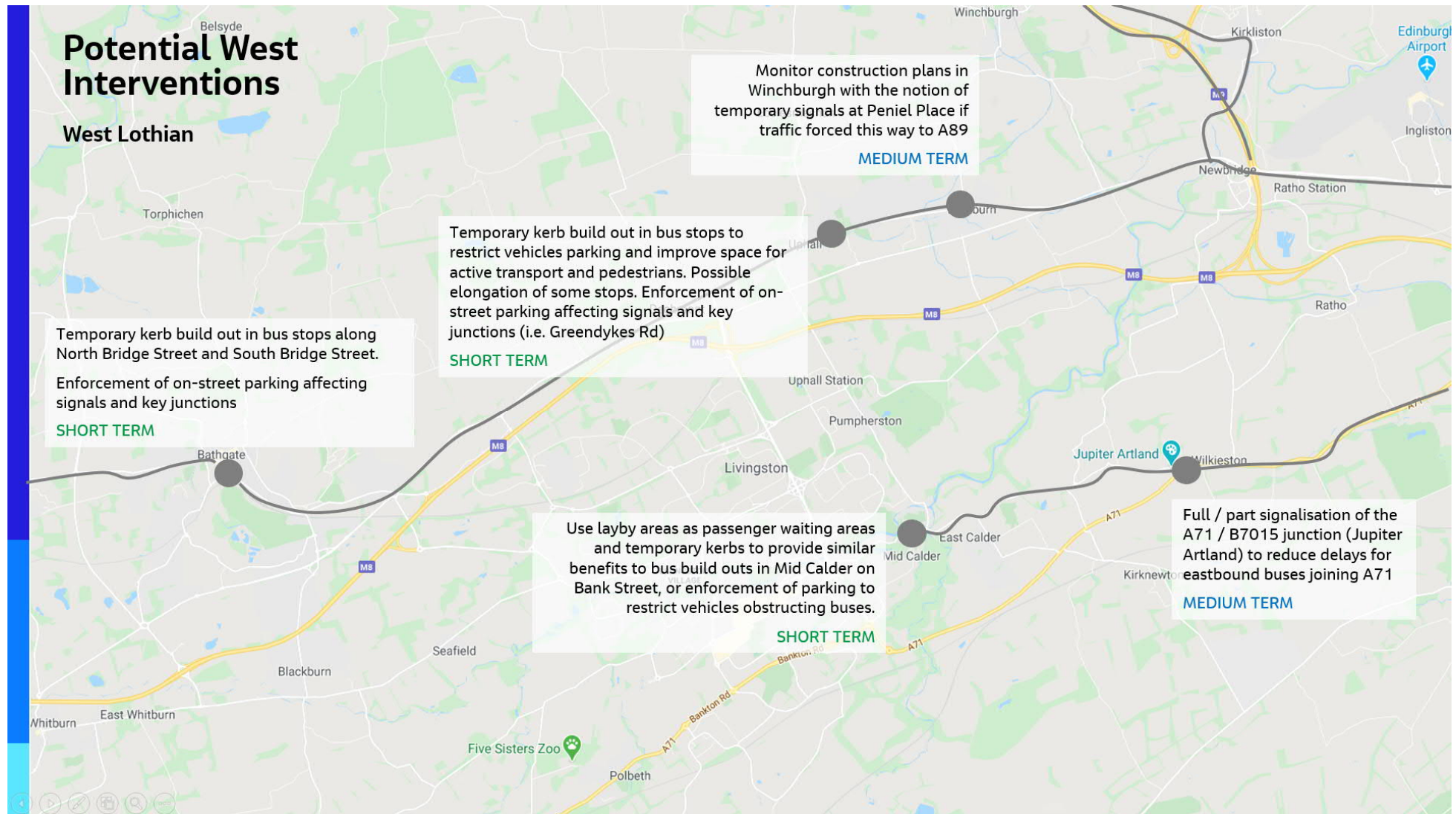


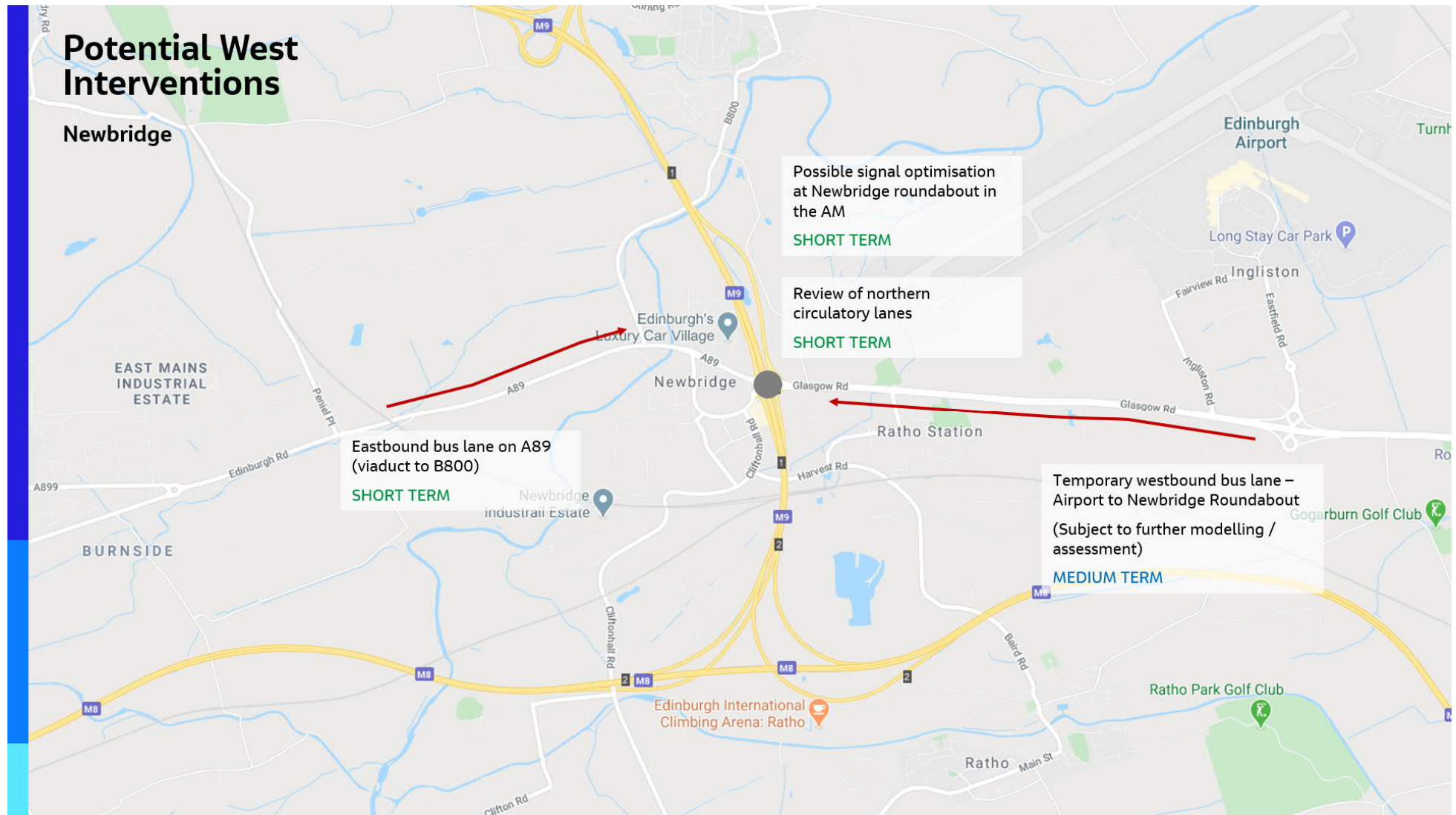


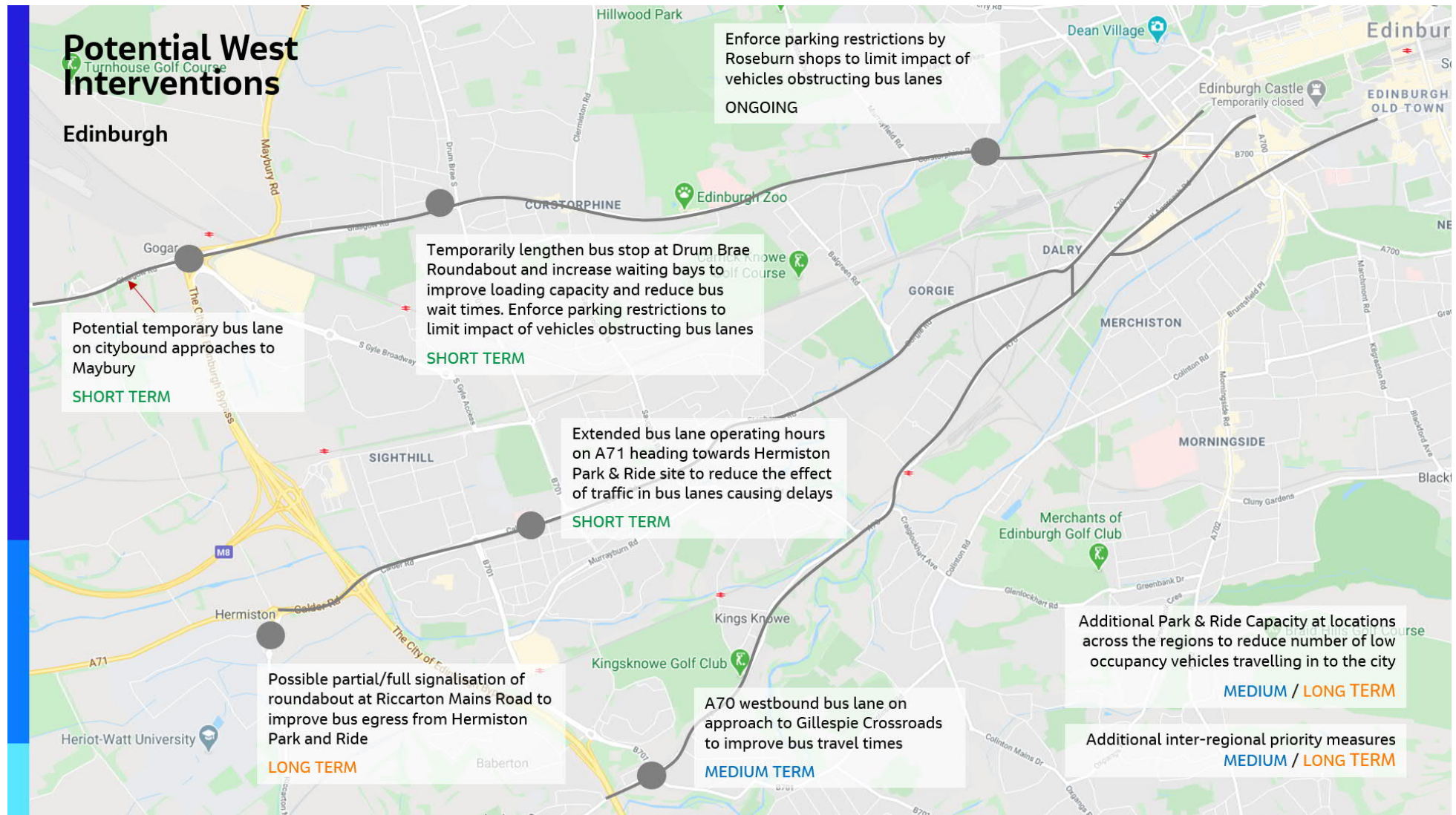
## Relocation of bus stops from Queensferry Street into Charlotte Square

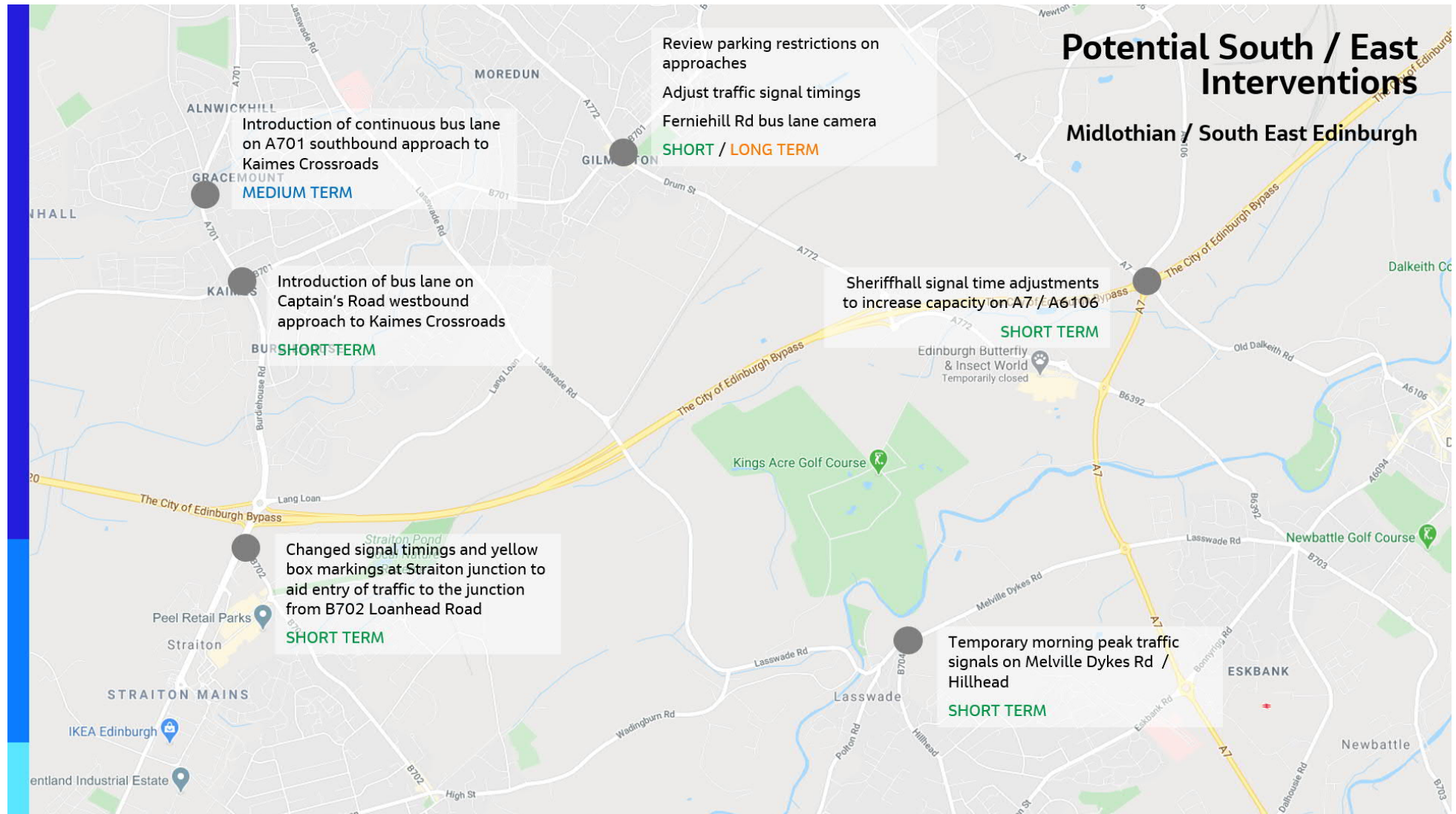
One or both directions











## Potential South / East Interventions

## East Lothian

